Office of Management and Budget
NCURA – FRA and PRA
March 2022
Growth of Grant Funding Over Time

*does not include COVID funding

Grant Growth (Dollars in Billions)

Source: President’s Budget: Analytics Perspectives: 11.1- TRENDS IN FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS
Distribution of Grants by Function (in Billions)

2020 Outlays

Federal grant Outlays = $829 Billions

Source: OMB - Table 11-1. TRENDS IN FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS
### Table 14-1. FEDERAL RESEARCH AND DEVELOPMENT SPENDING
(Mandatory and discretionary budget authority, dollar amounts in millions)

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Defense</td>
<td>62,438</td>
<td>63,350</td>
<td>62,800</td>
<td>-550</td>
<td>-1%</td>
</tr>
<tr>
<td>Health and Human Services</td>
<td>44,455</td>
<td>43,494</td>
<td>51,232</td>
<td>7,738</td>
<td>18%</td>
</tr>
<tr>
<td>Energy</td>
<td>19,476</td>
<td>19,312</td>
<td>21,452</td>
<td>2,140</td>
<td>11%</td>
</tr>
<tr>
<td>NASA</td>
<td>14,801</td>
<td>13,226</td>
<td>14,565</td>
<td>1,339</td>
<td>10%</td>
</tr>
<tr>
<td>National Science Foundation</td>
<td>6,800</td>
<td>7,408</td>
<td>8,173</td>
<td>765</td>
<td>10%</td>
</tr>
<tr>
<td>Agriculture</td>
<td>2,969</td>
<td>2,965</td>
<td>3,609</td>
<td>644</td>
<td>22%</td>
</tr>
<tr>
<td>Commerce</td>
<td>1,953</td>
<td>2,122</td>
<td>2,743</td>
<td>621</td>
<td>29%</td>
</tr>
<tr>
<td>Veterans Affairs</td>
<td>1,366</td>
<td>1,420</td>
<td>1,498</td>
<td>78</td>
<td>5%</td>
</tr>
<tr>
<td>Interior</td>
<td>1,043</td>
<td>1,024</td>
<td>1,339</td>
<td>315</td>
<td>31%</td>
</tr>
<tr>
<td>Transportation</td>
<td>1,094</td>
<td>1,033</td>
<td>1,221</td>
<td>188</td>
<td>18%</td>
</tr>
<tr>
<td>Homeland Security</td>
<td>532</td>
<td>590</td>
<td>627</td>
<td>37</td>
<td>6%</td>
</tr>
<tr>
<td>Environmental Protection Agency</td>
<td>516</td>
<td>524</td>
<td>585</td>
<td>61</td>
<td>12%</td>
</tr>
<tr>
<td>Education</td>
<td>237</td>
<td>445</td>
<td>473</td>
<td>28</td>
<td>6%</td>
</tr>
<tr>
<td>Smithsonian Institution</td>
<td>344</td>
<td>322</td>
<td>346</td>
<td>24</td>
<td>7%</td>
</tr>
<tr>
<td>Other</td>
<td>582</td>
<td>563</td>
<td>597</td>
<td>34</td>
<td>6%</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td><strong>158,626</strong></td>
<td><strong>157,798</strong></td>
<td><strong>171,260</strong></td>
<td><strong>13,462</strong></td>
<td><strong>9%</strong></td>
</tr>
</tbody>
</table>
The federal government has spent $3.62 trillion in response to COVID-19.

View all COVID-19 spending

USAspending is the official open data source of federal spending information.

We track how federal money is spent in communities across America and beyond. Learn more about government spending through interactive tools that explore elements of the federal budget, such as federal loan, grant, and contract data.
OMB Guidance and Resource Highlights

Presidential Directives (January 2021):

- EO 13985 - Advancing Racial Equity and Support for Underserved Communities through the Federal Government
- EO 13990 & Memorandum - Restoring Trust in Government through Scientific Integrity and Evidence-Based Policymaking
- EO 14005 - Ensuring the Future Is Made in All of America by All of America’s Workers
- EO 14008 - Tackling the Climate Crisis at Home and Abroad

Recent Guidance Highlights:

- 2 CFR 200 (Revised August 12, 2020)
Recent OMB Memoranda:

- **M-21-20**: Promoting Public Trust in the Federal Government through Effective Implementation of the American Rescue Plan Act and Stewardship of the Taxpayer Resources – March 19, 2021
- **M-21-26**: Increasing Opportunities for Domestic Sourcing and Reducing the Need for Waivers from Made in America Laws – June 11, 2021
- **M-22-02**: New Financial Assistance Transparency Reporting Requirements – October 26, 2021

**Controller Alert**: Applicant Eligibility for Financial Assistance and Types of Nonprofit Organizations – November 2021
American Rescue Plan Act of 2021 (ARPA)

- $1.9 Trillion Dollars
  - Assistance to Individuals - $400 Billion
  - State and Local Support - $362 Billion
  - Unemployment Insurance - $246 Billion
  - Health and Vaccines – $228 Billion
  - Child Care, Head Start - $194 Billion
  - Other Provisions (Schools) - $173 Billion
  - Tax Credits for Organizations - $143
  - Civic and Community Infrastructure - $85 Billion
  - Small Business Administration Programs - $84 Billion

https://www.pandemicoversight.gov/
Some Unusual Assistance Programs

- Restaurants – $28.6 billion
- Rental Assistance – $22.0 billion
- School Re-Openings - $125 Billion
- Minority Farmers - $5 Billion
- Music Venues, Event Venues, Cinema Theaters- $1.25 Billion
- Libraries, Museums - $470 Million
- Airports, Airlines - $30 Billion

OMB M-21-20 - March 19, 2021

- Equity-Oriented Results for Financial Assistance
- Subrecipient reporting requirements apply
- Appendix 2
  - 2 CFR applies to ALL recipients
  - Higher Risk program designation
- Appendix 3 – 12 Flexibilities
  - Single Audit submission extension – 6 Months

“We have to prove to the American people that their government can deliver for them, and do it without waste or fraud;

We're going to have to stay on top of every dollar spent through the American Rescue Plan.”

President Biden, March 15, 2021
Achieving More Equity-Oriented Results for Financial Assistance

1. Program Planning and Design
2. Public Availability of Notice of Funding Opportunities (NOFOs)
3. *Performance Reporting*
4. Risk Management
5. Case-by-Case Exceptions
6. *Innovative Funding Approaches*
7. Procurement of Common or Shared Goods and Services (Including IT)
8. *Financial Assistance Awards for For-Profit Organizations*
9. Other Types of Federal Financial Assistance
10. Use of Single Audit to Drive Accountability and Transparency

For more resources, agencies may leverage *Managing for Results: The Performance Management Playbook for Federal Awarding Agencies* and other items at https://www.cfo.gov/financial-assistance

ARP Implementation Questions: ARP.implementation@omb.eop.gov
The Twelve Flexibilities – Reduce Burden
1. SAM Registration
2. NOFO Publication
3. Pre-award Costs
4. No-Cost Extension
5. Abbreviated Non-Competitive Continuation
6. Prior Approval Requirements
7. Procurement Standards
8. Extension of Financial and Other Reporting
9. Single Audit Extension
10. Application Deadlines
11. Closeout Extension
12. Physical Inventories

M-21-20 Versus M-20-17
- Salaries and Other Project costs
- Canceled Events, Travel costs
- IDC Rate Extension
+ Single Audit Extension
+ Physical Inventories

M-21-20 FAQs
https://www.cfo.gov/assets/files/M-21-20-FAQs.pdf
Infrastructure Investment and Jobs Act

USA TODAY –November 15, 2021
Infrastructure Investment and Jobs Act

Figure 1. Topline above-baseline spending in IIJA (billions of USD)

- DOT: 274
- EPA: 75
- Energy: 65
- Commerce: 51
- Interior: 32
- Army CE: 17
- FCC: 14
- USDA: 8
- Homeland: 8
- HHS: 4
- GSA: 3
- Independent: 1
- Treasury: .6
- EXOP: .02
- Total: 551

Source: Bipartisan Infrastructure Investment and Jobs Act Summary

Metropolitan Policy Program at BROOKINGS
Infrastructure Investment and Jobs Act

Thanks to the Bipartisan Infrastructure Law, this year we will begin fixing more than 65,000 miles of highway. And when we use taxpayer dollars to rebuild America — we are going to Buy American.

That's enough repaired highway to drive around the Earth 2.6 times!
What is the OMB Uniform Guidance (UG)?

• A set of authoritative rules and regulations about Federal grants, located in Title 2 of the Code of Federal Regulations (2 CFR)
  • Several circulars were combined into one uniform document
  • Designed to keep everyone in the grants community on the same page

• **December 26, 2013:** UG created

• **December 19, 2014:** UG adopted by Federal grant-making agencies
  • OMB must review UG every 5 years (2 CFR 200.209)

• **April 2019:** Began first major revision with interagency workgroup led by OMB

• **January 2020:** Submitted to Federal register public for comments
  • 2500 comments from public, agencies, IGs

• **August 2020:** finalized by statutory deadline
PUBLIC SUBMISSION

**Docket:** OMB-2019-0005
Guidance for Grants and Agreements

**Comment On:** OMB-2019-0005-0001
Guidance for Grants and Agreements

**Document:** OMB-2019-0005-0002
Comment on FR Doc # 2019-28524

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**Submitter Information**

**Name:** Allyson Baehr

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**General Comment**

I am thrilled to see these proposed changes and I fully support their implementation. Thank you!
Revisions to 2 CFR – Uniform Guidance

• **Scopes of the revision:**
  1. Supporting of implementation of the Administration priorities
  2. Meeting statutory requirements and to align with other authoritative source requirements
  3. Clarifying existing requirements

• **Effective Dates**
  • 200.216, 200.340, 200.471 – August 13, 2020
  • Other Sections – November 12, 2020
Some revisions include (see preamble for more details):

- Emphasizing stewardship and results-oriented accountability for grant program results (§§ 200.102(d), 200.202, 200.205, 200.207, 200.211(a), 200.211(c)(1)(iv), 200.211(c)(1)(v), 200.211(c)(2), §200.301, 200.339(a)(2), Appendix I (A) & (B))

- Standardizing terminology to implement standard data elements (§§ 200.1, 200.207, 200.301, 200.328(c)(2))

- Making indirect cost rates transparent (§ 200.414(h))

- Strengthening merit review requirements for discretionary grants (§ 200.205)

- Eliminating references to agency non-authoritative guidance (§ 200.105)

- Clarifying the termination provisions (§ 200.340)

We don’t talk about P****
Grant Performance Management

What do we mean by Performance Management?
• “The use of goals, measurement, evaluation, analysis and data-driven reviews to improve the effectiveness and efficiency of agency operations”

Why does this matter to me?
• Recent revisions to Title 2 of the Code of Federal Regulations

How can I improve program and project performance management to focus on results?
• Reference: Managing for Results: The Performance Management Playbook for Federal Awarding Agencies

Procurement “Claw” (Section 200.320)

ALEXA, please order a scientific bioprocessing centrifuge for our NIH grant

Sure! The average price of a bioprocessing centrifuge is $20,000 so I will need at least two quotes. See Tran’s Bear Claw!
Major Revisions to 2 CFR

Procurement “Claw” (Sections 200.317-326)

1. Micro-Purchases
   - Green - Informal
   - Yellow - Formal
   - Blue - No Comp

2. Small Purchases

3. Sealed Bids

4. Competitive Proposals

5. Sole Source

General Standards:
A. Documented Policies
B. Necessary
C. Full & Open Competition
D. Conflict of Interest
E. Documentation
   i. Cost & Price Analysis
   ii. Vendor Selection
Major Revisions to 2 CFR

Procurement “Claw” (Section 200.320)

1. Micro Purchases
   - $10K
   - $50K – with approval
   - No quotations
   - Equitable distributions
   - Informal
   - Formal
   - No Comp

2. Small Purchases
   - Up to $250K
   - Rate quotations
   - No cost or price analysis

3. Sealed Bids
   - > $250K
   - Construction projects
   - Price is a major factor

4. Competitive Proposals
   - > $250K
   - Fixed price or cost reimbursement
   - RFP with evaluation methods

5. Sole Source
   - Unique
   - Public emergency
   - Authorized by agency (or PTE)
   - No competition
   - Micro-Purchases
Major Revisions to 2 CFR

Meet statutory requirements and align with other authoritative sources

Some revisions include (see preamble for more details) aligning with:

- The Federal Acquisition Regulation (FAR) and the 2017 and 2018 National Defense Authorization Acts (NDAA) to raise the micro-purchase threshold from $3,500 to $10,000 and the simplified acquisition threshold from $100,000 to $250,000 (§§ 200.319, 200.320)

- The 2019 NDAA section 889, Prohibition on certain telecommunications and video surveillance services or equipment (§ 200.216)

- The General Accepted Accounting Principles (GAAP), specifically the Government Accounting Statements Board (GASB) statement 68 and 45, related to pension costs and depreciation (§ 200.431)
Revisions to 2 CFR

USA Today 10/25/19 – Case of Extreme Subcontracting
Major Revisions to 2 CFR

Clarifying existing requirements

Some revisions include (see preamble for more details):

- Codifying some frequently asked questions related to the prior release to 2 CFR (§§ 200.101, 200.332, 200.414)

- Clarifying the responsibilities of the pass-through entity to address only a subrecipient’s audit findings related to their specific subaward (§ 200.332)

- Clarifying the documentation requirement for using the de minimis indirect cost rate (§ 200.414)
Major Revisions to 2 CFR

• Frequently Asked Questions

2CRF-FrequentlyAskedQuestions_2021050321.pdf (cfo.gov)

• Additional Information on the 2 CFR Revisions


The Uniform Guidance – It’s Here!
Contact OMB with Questions

Questions - GrantsTeam@omb.eop.gov
Grant Training - https://www.cfo.gov/grants-training/

Join our Grant Community
Federal members: to join, use your .gov or .mil email address to email
grantsfed-subscribe-request@listserv.gsa.gov.

Non-federal members: to join, email grantscommunity-subscribe-request@listserv.gsa.gov
Thank You Research Administrators!